

Message Text

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FM SECSTATE WASHDC

TO AMEMBASSY BELGRADE PRIORITY

AMEMBASSY BEIRUT

AMEMBASSY BONN

AMEMBASSY BOGOTA

AMEMBASSY BUENOS AIRES

AMEMBASSY CANBERRA

AMEMBASSY CAIRO

AMEMBASSY DAKAR

AMEMBASSY ISLAMABAD

AMEMBASSY JAKARTA

AMEMBASSY LONDON

AMEMBASSY LAGOS

AMEMBASSY MADRID

AMCONSUL MELBOURNE

AMEMBASSY MEXICO CITY

AMEMBASSY MOSCOW

AMEMBASSY NAIROBI

AMEMBASSY NEW DELHI

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY PORT OF SPAIN

AMEMBASSY PRAGUE

AMEMBASSY RABAT

AMCONSUL RIO DE JANEIRO

AMEMBASSY ROME

AMEMBASSY SAN JOSE

AMEMBASSY STOCKHOLM

AMEMBASSY TANANARIVE

AMEMBASSY TOKYO

AMEMBASSY BRASILIA

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INFO USLO PEKING PRIORITY

C O N F I D E N T I A L STATE 018033

FOLLOWING REPEAT SECSTATE 18033 ACTION TEL AVIV INFO
MONTREAL 25 JAN 75

QUOTE C O N F I D E N T I A L STATE 018033

MONTREAL FOR USREP ICAO

E.O. 11652: GDS

TAGS: PORG, PINS, EAIR, ICAO, IS

SUBJECT:ICAO COUNCIL MEETING ON ORLY AIRPORT INCIDENTS

REF: MONTREAL 142 AND PREVIOUS

1. USG BELIEVES ORLY INCIDENTS HAVE DEMONSTRATED NEED FOR INTERNATIONAL COMMUNITY TO INCREASE EFFORTS AIMED AT COUNTERING RECURRENCE OF ACTS OF UNLAWFUL INTERFERENCE WITH INTERNATIONAL CIVIL AVIATION, AND TO ENCOURAGE ADHERENCE TO MONTREAL CONVENTION AS THE INTERNATIONAL INSTRUMENT MOST RELEVANT TO SUCH INCIDENTS. APPROACH WHICH MIGHT BE TAKEN WITHIN ICAO FRAMEWORK UNDER CONSIDERATION WITHIN USG BEFORE WE WERE INFORMED OF ISRAELI PLANS TO TAKE INITIATIVE IN ICAO.

2. PROBLEM AS WE SEE IT IS TO WORK TOWARD OBJECTIVE PRESUMABLY SHARED BY ALL MEMBER STATES, THE PREVENTION OF FURTHER INCIDENTS OF UNLAWFUL INTERFERENCE WITH INTERNATIONAL CIVIL AVIATION, WITHOUT DETOURS INTO EXAMINATION OF POLITICAL RESPONSIBILITY FOR ORLY INCIDENTS WHICH COULD DISRUPT PROGRESS TOWARD THIS OBJECTIVE. (BUFFUM-SHALEV CONVERSATION JANUARY 24, WHICH REPORTED IN SEPTEL, IS HIGHLY REASSURING ON THIS SCORE.) WE FEEL THERE MAY BE UNIQUE OPPORTUNITY HERE TO TAKE ADVANTAGE OF PROSPECT THAT INTERESTS OF ALL CONCERNED MAY BE MADE TO CONVERGE IF MATTER

IS HANDLED SKILLFULLY.

3. THIS WILL REQUIRE ABOVE ALL PROCEEDING CAREFULLY WITH-
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IN COMPETENCE OF ICAO AND BUILDING UPON WORK ALREADY ACCOMPLISHED OR UNDERWAY WITHIN ICAO FRAMEWORK. OUR CONCERN IS THAT IF ICAO DOES NOT CONFINE ITSELF TO AREAS WITHIN ITS COMPETENCE, THESE GOALS MAY BE JEOPARDIZED. WE ARE INTERESTED, THEREFORE, IN PROCEEDING IN CLOSE CONCERT WITH GOI AND OTHERS ON PROPOSALS FOR ACTION BY ICAO.

4. FOR TEL AVIV: EMBASSY IS REQUESTED TO CONSULT WITH

APPROPRIATE GOI OFFICIALS BASING ITS APPROACH ON FOREGOING AND SEPTEL, AND REPORT PROPOSALS SOONEST, AS COUNCIL MEETING MAY TAKE PLACE WEEK OF FEBRUARY 3.

5. FOR MONTREAL: FYI - FOREGOING REFLECTS POSTURE WE WISH TO ASSUME IN ICAO IN APPROACHING THIS QUESTION. WHILE ISRAEL HAS CALLED ATTENTION OF COUNCIL TO NEED FOR MORE WORK BY ICAO IN LIGHT OF ORLY INCIDENTS, WE TOO EXPECT TO HAVE SEPARATE U.S. IDEAS TO ADVANCE AND HOPE INPUTS CAN BE SOLICITED FROM OTHERS TO LAY BASIS FOR GIVING UNPOLITICIZED NEW EMPHASIS TO THIS ASPECT OF ICAO WORK. END
FYI INGERSOLL UNQUOTE KISSINGER

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